Mental Health Evaluations for Asylum Seekers: A Role for Child & Adolescent Psychiatrists

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POLITICAL BACKGROUND

Refugee: displaced person unable or unwilling to return home because they fear serious harm. Applies for refugee resettlement while OUTSIDE the country. Waits 18-24 months to be vetted, while living in refugee camp abroad. Federal government sets maximum # accepted to country per year.

Asylum seeker: like refugee, but applies AFTER entering USA or at point of entry. Must file application for asylum within 1 year of arrival. May not receive social security net programs or legally work. Usually wait months to years for hearing by judge to grant asylum status. No legal right to representation. May be detained and apply while in detention. Approximately 25-40,000 granted per year.

What is needed to qualify for asylum?
❖ Must demonstrate history or risk of violent persecution (torture, other forms of abuse), with corresponding physical & mental health challenges, in their country of origin based on:
  - political opinion
  - race
  - religion
  - nationality
  - membership in a certain social group: sexual orientation or identity, gender-based harms (domestic violence, female genital mutilation), targeted gang violence

How many people qualify?
❖ 38,687 people granted asylum in 2018
❖ 325,514 people with pending applications in 2018
❖ 31% of asylum seekers granted asylum

Unaccompanied minors may apply solo, or parents may include children <21 in their application

What are asylee countries of origin?

Forensic Asylum Evaluations

How do they help?
❖ Physicians can document objective clinical evidence of torture or ill treatment, uses as evidence to support asylum case in court
❖ Evaluations improved rates of granting asylum from 37.5% to 89%, in study of 746 asylum seekers from 2000-2004

Evaluator qualifications
❖ Physician or mental health professional
❖ Able to obtain facts of asylum seeker’s history of torture, ill treatment or persecution; perform a focused exam; document evidence of trauma; show consistency between history and exam findings
❖ Pro bono

Preparation
❖ Consult with asylum seeker’s attorney for legal rationale of asylum, type of clinical evaluation indicated
❖ Read asylum seeker’s statement and medical records
❖ Research specific torture or country conditions

Interview
❖ Use medical interpreter with appropriate dialect, culture & gender
❖ Informed consent for forensic exam (not providing treatment), with limits of confidentiality due evaluation being submitted to court
❖ Psychiatric history, past and present psychiatric symptoms, assessment of global functioning, screening and diagnosis of mental illness
❖ PCL-5, PHQ9, Montreal Cognitive Assessment, & DSM-5 diagnostic criteria
❖ Symptoms that support or refute a history of torture or ill treatment
❖ Assess risks involved in returning to country of origin, or risks related to health conditions

Affidavit
❖ 3 parts: background information, exam findings and supplementary evidence, conclusions
❖ Asylum seeker’s attorney reviews report
❖ Maintain objectivity; not obligated to edit report per attorney’s recommendations
❖ Include professional qualifications: CV or education, training, and skills

Legal Proceeding
❖ Written affidavit is evidence in legal proceeding
❖ Judge decides to grant asylum or not
❖ Asylum seekers do not have legal right to representation, may lack attorney unless pay out of pocket or pro bono
❖ Rates of granting asylum vary greatly by jurisdiction, individual judge, country of origin, and asylum seeker’s legal representation

Case Study: Evaluation Network by Northwest Health & Human Rights
❖ Over 125 medical and mental health professionals in Seattle area.
❖ Psychiatry residents & fellows among volunteers
❖ Provide pro-bono independent assessments of individuals seeking asylum
❖ Provide services in person, via telemedicine, and at Tacoma ICE detention center
❖ Collaborative project of Refugees Northwest (Lutheran Community Services NW), The Northwest Immigrants Rights Project, & Harborview Medical Center

BARRIERS
❖ Limited training materials
❖ Need for more institutional support
❖ Need for understanding of cross-cultural responses to trauma and culturally responsive diagnosis
❖ Need for protected time for teaching students and residents how to perform asylum evaluations
❖ Ethical debates: advocacy as extending beyond evidence-based uses of clinical skills, vs. advocacy as essentially documenting presence of psychiatric symptoms, within scope of practice.

OPPORTUNITIES:
❖ Personally and professionally rewarding work
❖ Well established practice in over 20 academic medical centers and NGOs
❖ Increasingly accessible via video or telephonic interview, allowing evals for those in US immigration detention facilities or under the “remain in Mexico” policy

Figure: Total Asylum Grants by Country of Nationality Fiscal Year 2020

Legend:
- China: 20.2%
- Peru: 14.5%
- El Salvador: 6.9%
- Guatemala: 5.6%
- Egypt: 4.9%
- Haiti: 4.9%
- Honduras: 3.9%
- Turkey: 3.9%
- Mexico: 3.4%
- Russia: 3.0%
- Other Countries: 12.0%